

WORKING DRAFT

NATIONAL INCIDENT MANAGEMENT MANAGEMENT SYSTEM TRAINING PROGRAM REVIEW PACKAGE

Attached for your review is the working draft of the *National Incident Management System (NIMS) Training Program*.

The enclosed working draft represents inputs and ideas from a range of stakeholders across the whole community who have been involved in targeted engagement efforts. In order to further expand our engagement efforts, FEMA is seeking your input and ideas on this working draft. FEMA has released the *NIMS Training Program* for a 30-day National Engagement Period to collect feedback from interested parties and to ensure that the document is accurate, useful, and reflects the collective expertise of the whole community.

To ensure all feedback is properly handled, reviewers are expected to use the accompanying feedback submission form. All feedback should be submitted using the submission form to FEMA-NIMS@fema.dhs.gov by **June 21 at 5:00 p.m. EDT**.

We look forward to receiving your feedback and thank you for your contributions on this important endeavor. For further information on NIMS supplemental doctrine and tools national engagement, visit <https://www.fema.gov/national-incident-management-system/national-engagement> or send an email to FEMA-NIMS@fema.dhs.gov.

National Incident Management System Training Program

May 2019 – DRAFT



FEMA

Pre-Decisional Draft

**Not for Public Posting or
General Release**

Table of Contents

I. Background	3
II. Introduction and Overview	4
A. Introduction	4
B. Audience	4
C. National Approach to NIMS Implementation	5
D. NIMS Training Responsibilities	5
E. Personnel Qualifications	8
III. NIMS Core Curriculum	10
A. Overview	10
B. ICS Training Progression	12
C. EOC Training Progression	14
D. JIS Training Progression: ICS Public Information Officer	16
E. JIS Training Progression: EOC Public Affairs Personnel	18
F. MAC Group Training Progression	20
IV. Organizational Training Plan Development	22
A. Developing an Organizational Training Plan	22
B. Training Recommendations	22
C. Defining Organizational Training Priorities	22
D. Organizational Training Plan Design Considerations	23
E. Instructor Qualifications	25
F. NIMS Training Course Equivalency	26
G. Refresher Training Recommendations	26
Appendix A. Resources	27
Appendix B. Additional Advanced Training	30
Appendix C. Summary of Training Recommendations	34
Appendix D. Glossary	37
Appendix E. List of Abbreviations	39

I. Background

Each day across the nation, communities experience incidents and disasters that require an effective response from local agencies working across jurisdictions and using common processes and systems. FEMA’s National Incident Management System (NIMS) provides principles, structures, and processes that link the nation’s responders together, enabling them to meet challenges that are beyond the capacity of any single jurisdiction or organization.

NIMS’s effectiveness hinges on how well incident personnel at all levels understand their roles and responsibilities. Training is critical to building this common understanding and ensuring that responders apply NIMS concepts across local jurisdictions, state, local, tribal, and territorial partners.

NIMS training is one piece of a comprehensive incident management program involving a continuous cycle of planning, organizing, equipping, exercising, evaluating, and taking corrective actions.

In 2017 FEMA revised NIMS to incorporate lessons learned, best practices, and changes in national policy, including updates to the National Preparedness System.¹ This *NIMS Training Program* reflects the revised NIMS and clarifies recommended training for incident personnel. This training program supersedes all prior versions of NIMS training and the *Five-Year NIMS Training Plan*.

¹ The National Preparedness System outlines an organized process to help the whole community achieve the National Preparedness Goal. It comprises and explains existing policies, programs, and guidance, including the National Planning Frameworks, Federal Interagency Operational Plans, and National Preparedness Report.

II. Introduction and Overview

A. Introduction

NIMS provides stakeholders across the United States with shared vocabulary, systems, and processes to successfully deliver the capabilities described in the National Preparedness System. It defines systems and structures—including the Incident Command System (ICS), Emergency Operations Center (EOC), and Multiagency Coordination (MAC) Group—that guide how personnel work together during incidents.

Successful, unified efforts require qualified incident personnel who understand their respective roles in these systems. *Incident personnel* includes all individuals who have roles in incident management or support, whether on-scene, in an EOC, or through a MAC Group.

This training program outlines a path for developing and maintaining NIMS and provides guidance for organizations and jurisdictions in developing their training plans. The *NIMS Training Program* has the following objectives:

1. Describe the national approach to NIMS training;
2. Define NIMS training for all incident personnel;
3. Provide guidance to individuals and organizations wishing to pursue advanced qualifications;
4. Define components of an organizational training plan; and
5. Define roles and responsibilities at all levels to provide consistent NIMS training on a national scale.

This *NIMS Training Program* defines a national baseline to guide and promote NIMS training. It provides recommendations to assist organizations and jurisdictions in developing their own training plans, tailored to their specific needs.

B. Audience

The audience for the *NIMS Training Program* is administrators and officers responsible for establishing organizational training requirements and training policies for incident personnel at all levels.

Homeland Security Presidential Directive-5 (HSPD-5) directs Federal agencies to adopt NIMS and encourages all other stakeholders to do the same—state, local, tribal, and territorial governments, private sector organizations, critical infrastructure owners and operators, and nongovernmental organizations (NGO) involved in incident management and support. The *NIMS Training Program* defines the minimum NIMS training referenced in the NIMS Implementation Objectives,² which define the NIMS implementation criteria for FEMA preparedness grants.

² Find the NIMS Implementation Objectives here: <https://www.fema.gov/implementation-guidance-and-reporting>

C. National Approach to NIMS Implementation

The interconnectivity of NIMS structures allows personnel in diverse geographic areas with differing roles and responsibilities and operating within various functions of ICS or EOCs to integrate their efforts through a common set of structures, terminologies, and processes. Since incident management is decentralized, collaborative efforts across state, local, tribal, territorial, Federal, nonprofit, and private sector organizations are important.

Training delivery is also decentralized, and effective training is crucial to ensure that all personnel and organizations understand their incident responsibilities and are able to collaborate and respond.

The *NIMS Implementation Objectives* reflect the concepts and principles contained within NIMS. They provide goals for all states, local, tribal governments, and territories to pursue to promote consistency nationwide. The NIMS Implementation Objectives clarify the NIMS implementation requirements in FEMA preparedness grant notices of funding opportunity (NOFO). Federal departments and agencies play an important role in effective NIMS implementation and can reference the *NIMS Implementation Objectives and Metrics for Federal Departments and Agencies*.

As recipients and subrecipients of Federal preparedness grants, jurisdictions and organizations must achieve, or be actively working to achieve, all NIMS Implementation Objectives. These objectives require jurisdictions/organizations to ensure that all incident personnel receive training pertinent to their incident responsibilities, in alignment with the *NIMS Training Program*.

D. NIMS Training Responsibilities

Extensive coordination at all levels is necessary to provide consistent NIMS training on a national scale. As no single training or education provider can serve all needs across the nation, NIMS training exists as a component of the National Training and Education System (NTES)—a network of students, training providers, and higher education partners building a more secure and resilient nation. This *NIMS Training Program* sets forth an NTES-consistent approach to NIMS training, including specific activities.

Developing, maintaining, and sustaining a training program that prepares all incident personnel to understand their responsibilities and work together during incidents involves many players. Their key roles and responsibilities are described below.

FEMA

FEMA is responsible for the following:

- Maintaining NIMS;
- Defining the NIMS Implementation Objectives;
- Defining minimum NIMS training for incident personnel, facilitating a coordinated national response;
- Collaborating with stakeholders to lead the development and refinement of NIMS operational tools and supporting guidance, including the *NIMS Training Program*;

- Issuing certificates of completion for individuals who complete FEMA-delivered courses;
 - Verifying that recipients of FEMA preparedness grants meet the NIMS implementation criteria in the NOFO; and
 - Defining minimum qualifications criteria, including minimum training for many deployable incident positions and deployable positions that are included in the National Qualification System (NQS).
- NQS promotes interoperability by establishing a common language for defining job titles and by enabling jurisdictions and organizations to plan for, request, and have confidence in the capabilities of personnel deployed for disasters and emergencies from other entities through mutual aid agreements and compacts.
- Additionally, for organizations that opt to participate in the NQS, FEMA maintains guidance specific to NQS³, including the following:
- *NIMS Guideline for the National Qualification System (NQS)* – This document describes the components of a qualification and certification system, defines a process for certifying the qualifications of incident personnel, describes how to establish and implement a peer review process, and introduces the process of credentialing personnel.
 - *NIMS Job Titles/Position Qualifications (Resource Typing Documents)* – These documents define the minimum criteria that personnel serving in specific incident-related positions must attain before deploying to an incident. These criteria describe not only required capabilities, but also describe specific education, training, experience, physical/medical fitness, currency, and professional and technical licenses and certifications, when appropriate.
 - *NQS Position Task Books (PTB)* – These documents identify the competencies, behaviors, and tasks that personnel should use in a performance-based approach to become qualified for a defined position. PTBs pair with NIMS Job Titles/Position Qualifications to define the minimum qualification criteria for NQS positions.
 - *Emergency Operation Center (EOC) Skillset* – An EOC Skillset describes an EOC function in terms of discrete responsibilities aligned with demonstrable tasks. Skillsets can either reflect a function in an EOC (such as Planning) or a level of responsibility (such as Leadership). Skillsets combine together to form EOC PTBs.
- NQS directly supports FEMA’s strategic plan to build a national incident workforce. It also serves as a tool to help Authorities Having Jurisdiction (AHJ) meet NIMS Implementation Objectives for incident workforce development. FEMA recommends that organizations develop or participate in a qualification, certification, and credentialing program that aligns with NQS.

³ For NQS supplemental guidance and tools, visit <https://www.fema.gov/national-qualification-system>

Authority Having Jurisdiction

An AHJ is an entity that can create and administer processes to qualify, certify, and credential personnel for incident-related positions. AHJs include state, tribal, territorial, and Federal government departments and agencies, training commissions, NGOs, companies, and local organizations such as police, fire, public health, and public works departments.

AHJs build on FEMA's minimum NIMS training standards and recommendations to determine training necessary for incident personnel under their purview. AHJs are responsible for:

- Specifying NIMS training requirements beyond FEMA's minimum standards;
- Establishing the standard (training and experience) for instructors;
- Certifying instructors that meet the AHJ's standards;
- Determining necessary refresher training for personnel;
- Issuing training certificates for non-FEMA courses;
- Determining equivalency of third-party training courses by validating that they meet or exceed the FEMA-approved curriculum; and
- When implementing NQS: Referring to the *NIMS Guideline for the NQS*, NQS Job Titles/Position Qualifications, and NQS PTBs.

Other Federal Departments and Agencies

Other Federal departments and agencies are responsible for all AHJ roles plus:

- Ensuring NIMS implementation within their organization;
- Ensuring that recipients of Federal preparedness grants under their administration are implementing NIMS, as outlined in the *NIMS Implementation Objectives and Metrics for Federal Departments and Agencies*; and
- Identifying the Emergency Support Function (ESF) capabilities, roles, and tasks that enable them to fulfill their authorities/responsibilities, as appropriate.

Implementing Organizations

State, local, tribal, territorial, Federal, and private sector stakeholders are responsible for:

- Establishing guidance for additional training;
- Developing and maintaining an organizational training plan that identifies incident personnel, and ensuring that personnel meet the minimum training standards;
- Identifying the appropriate personnel to receive NIMS training based on their level of incident responsibility, in coordination with local emergency management plans;
- Communicating NIMS training requirements to personnel;
- Maintaining training records;
- Ensuring that courses delivered meet FEMA's minimum standards;

- Encouraging partner organizations, including NGOs and private sector entities with roles in incident management, to participate in NIMS training; and
- When implementing NQS: Developing a qualification and certification process consistent with the *NIMS Guideline for the NQS*.

Instructors

Instructors are responsible for:

- Maintaining appropriate qualifications; and
- Incorporating revised training content into courses when updates are available.

Incident Personnel

Incident personnel are responsible for:

- Completing NIMS training according to their level of incident responsibility; and
- Providing training records/certificates to their organization.

E. Personnel Qualifications

NIMS uses a performance-based approach to guide responders' professional development and ensure that personnel deployed through mutual aid have the knowledge, experience, training, and capability to fulfill their assigned roles. Qualifying, certifying, and credentialing are essential steps that help prepare personnel to perform their assigned duties in a variety of environments.

Common personnel qualifications provide a consistent national baseline for certifying and credentialing the incident management, incident support, or emergency management personnel (see Figure 1). FEMA publishes minimum training requirements for specific positions in documents called Job Titles/Position Qualifications. The Resource Typing Library Tool (RTLTL)⁴ is a master resource catalog that includes national resource typing definitions, job title/position qualifications, PTB and EOC Skillsets for commonly shared and deployed resources across all core capabilities and Community Lifeline sectors. The master resource catalog supports a common language for the mobilization of resources prior to, during, and after major incidents. Resource users at all levels can use these definitions as a consistent baseline when identifying and inventorying their resources for capability estimation, planning, and for mobilization during mutual aid efforts. The catalog has the functionality of a Web Services Application Programming Interface (API) in order for third-party systems to receive data from the master resource catalog to construct and update a jurisdiction's own resource catalogs.

⁴ To access the RTLTL, visit <https://www.fema.gov/resource-management-mutual-aid>

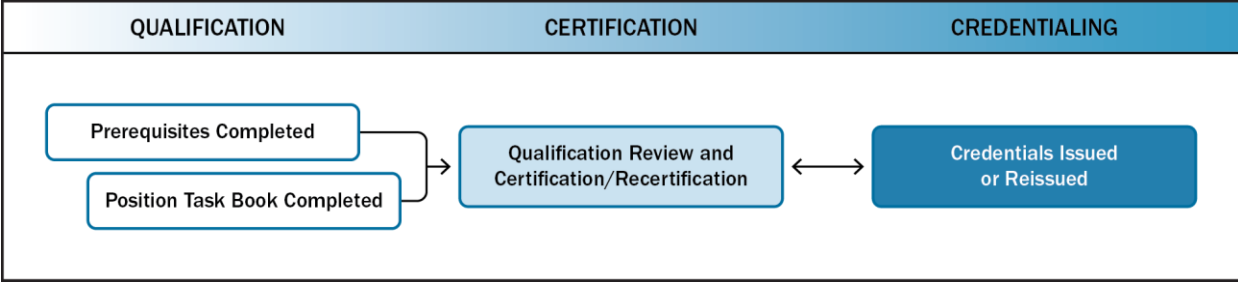


Figure 1: Qualification, Certification, and Credentialing of Incident Personnel

National Qualification System

The *NIMS Guideline for the NQS* expands on NIMS by providing specific instructions on how to build a qualification system that aligns personnel capabilities with national guidelines for minimum qualification criteria. Implementing NQS helps ensure that personnel deploying through mutual aid agreements have the knowledge, experience, training, and capability to perform the duties of their assigned roles.

NQS also explains how jurisdictions can use PTBs and EOC Skillsets, which are performance-based tools for qualification of personnel.

III. NIMS Core Curriculum

A. Overview

NIMS training develops incident personnel capable of performing necessary functions in their jurisdiction or organization as well as assisting when mutual aid is necessary. Because incident personnel have diverse responsibilities and different knowledge and skill requirements, the *NIMS Training Program* provides customized training progressions for personnel in each of the four NIMS Command and Coordination systems:

1. Incident Command System (ICS) – tactical activities on-scene;
2. Emergency Operations Center (EOC) – operational and strategic coordination, resource acquisition and information gathering, analysis, and sharing;
3. Joint Information System (JIS) – outreach and communication to the media and public
 - a. JIS-ICS⁵
 - b. JIS-EOC; and
4. Multiagency Coordination Group (MAC Group) – policy guidance and senior-level decision making.

These systems guide how personnel work together during incidents. Courses for these systems are organized into Focus Areas. Focus Area training progressions include baseline training for all personnel, multiple levels of supervisory training based on an individual's level of incident responsibility, and advanced training for individuals seeking advanced position qualifications. An AHJ may determine that additional, advanced training is necessary to meet the training requirements for a qualification program, such as NQS, but FEMA does not require this additional training for preparedness grant eligibility. See Figure 2.

Each organization determines which personnel will take which courses. Organizational leaders should base their determination on an individual's level of incident responsibility and the organization's relevant emergency management plans. Organizations coordinate their efforts with local and state emergency management agencies.

Individual Level of Incident Responsibility

NIMS Training Program training guidelines are based on an individual's level of incident responsibility rather than on agency, rank, or specific discipline. This is because of variations in position responsibilities across different organizations. An individual's level of incident responsibility includes both the position within the incident management structure and the incident's complexity.

⁵ JIS responsibilities cut across all NIMS operational systems, so FEMA developed two JIS Focus Areas, one for individuals more likely to function on-scene, and the other for individuals more likely to work in an EOC.

Regardless of Focus Area, all NIMS training falls into three basic categories, which share many of the same foundational courses⁶:

- **Entry Level NIMS Training:** These courses provide foundational knowledge to help nonsupervisory incident personnel understand where they fit in the overall incident structure. Many incident personnel will never advance beyond these baseline courses.
- **Mid-Level NIMS Training:** These courses provide additional background on external incident management systems for personnel responsible for establishing the initial incident command or for those preparing for a future supervisory role.
- **Senior Level NIMS Training:** These courses provide leaders with enhanced knowledge and increased comfort in using NIMS structures and processes.

Personnel should complete all training in his or her respective Focus Area and level.

Advanced training is available for all Focus Areas, but not necessary for FEMA preparedness grant eligibility. Jurisdictions may have additional requirements. See Appendix B for additional information.

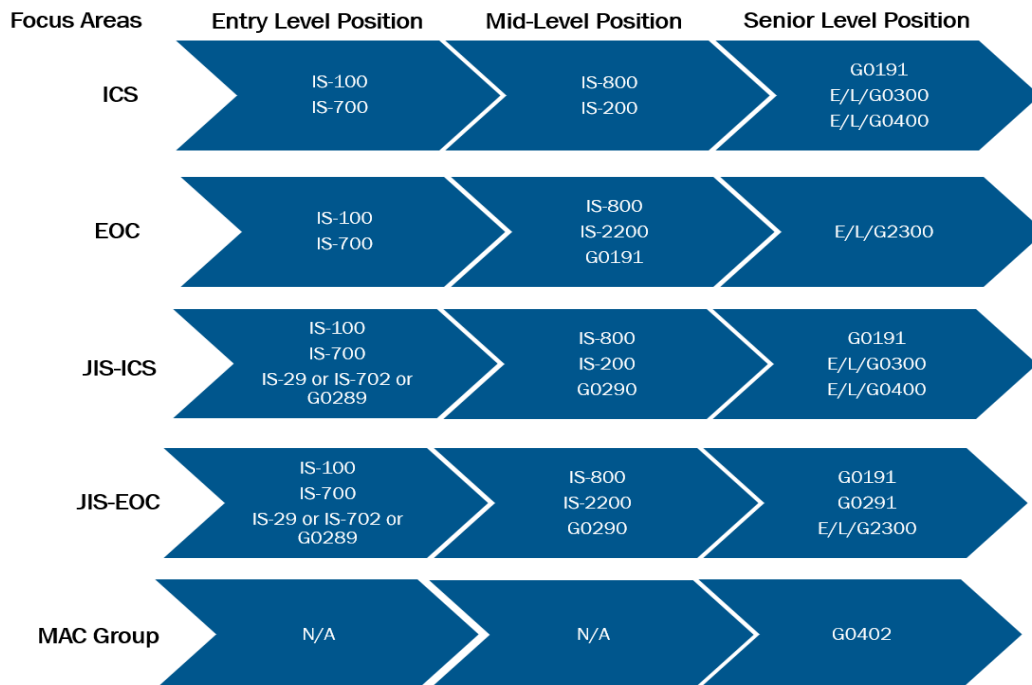


Figure 2: Preparedness Eligibility Criteria

⁶ Emergency Management Institute (EMI) course codes:

IS = independent study online

G = EMI-developed course delivered by local, state, tribal, and territorial instructors

E = EMI resident course delivered at EMI's campus

L = EMI resident course delivered offsite

K = EMI resident course delivered via Adobe Connect

V = EMI resident course delivered via video teleconference

NFA = National Fire Academy course

B. ICS Training Progression

Personnel who will operate within ICS (field personnel) follow the ICS training progression. Each agency or jurisdiction determines how far individuals need to progress based on their role within ICS, and the size and complexity of incidents they are preparing for. See Figure 3 for details.

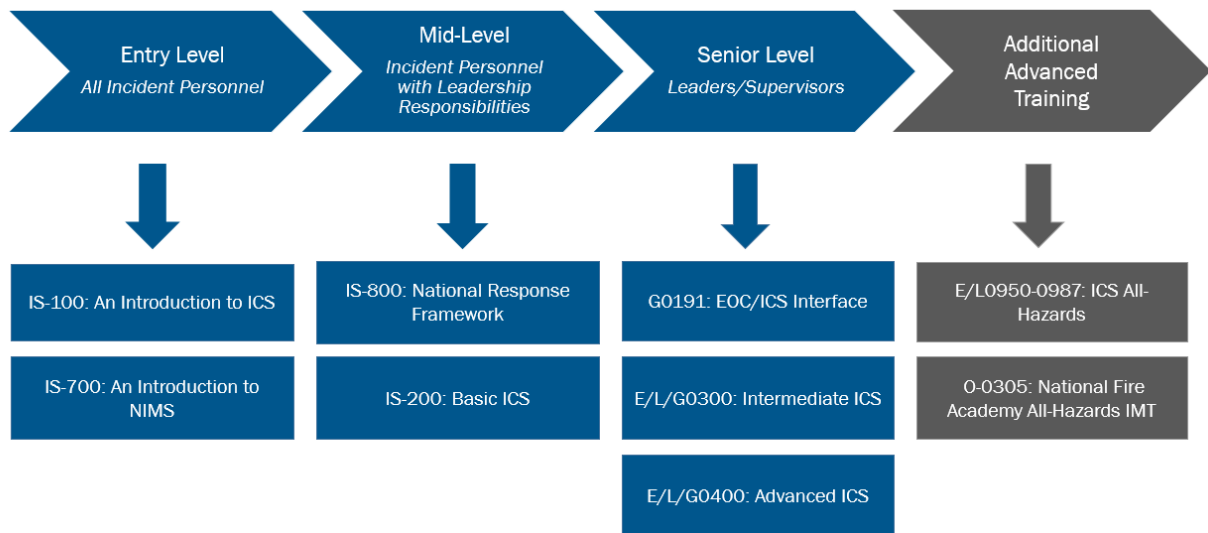


Figure 3: ICS Training Progression

Entry Level ICS Training: All incident personnel working within an ICS should complete the following courses for foundational knowledge of incident response:

- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.

Mid-Level ICS Training: Supervisory personnel working within an ICS should complete the following courses for additional background in incident management systems with leadership responsibilities:

- IS-800, National Response Framework, An Introduction – This course introduces participants to the concepts and principles of the National Response Framework (NRF).
- IS-200, ICS for Single Resources and Initial Action Incidents – This course enables personnel to operate efficiently within the ICS during an incident or event.

Senior Level ICS Training: Leaders who could be responsible in Type 3 or higher incidents progress to senior-level ICS training. These courses apply higher-level concepts, methods, and tools for larger, more complex incidents:

- 300 • G0191, Emergency Operations Center/Incident Command System Interface – This course
301 reviews ICS and EOC responsibilities and functions.
- 302 • E/L/G0300, Intermediate Incident Command System for Expanding Incidents (ICS-300) –
303 This course provides training and resources for personnel who require advanced ICS
304 knowledge.
- 305 – FEMA recommends that students take the two-day classroom version of ICS-200 prior to
306 attending ICS-300 to ensure they have the foundational knowledge necessary to be
307 successful in ICS-300.
- 308 • E/L/G0400, Advanced Incident Command System for Command and General Staff (ICS-
309 400) – Complex Incidents – This course provides training in managing large, complex
310 incidents or events.
- 311 – FEMA recommends that students not take ICS-400 immediately following ICS-300.
312 Students should take ICS-400 after a sufficient interval of time has passed, in which the
313 student has gained additional ICS experience.
- 314 **Advanced Training:** This training is above and beyond what is necessary for FEMA
315 preparedness grant eligibility. Students participating in these advanced courses will broaden their
316 understanding of emergency management concepts:
- 317 • E/L0950-0987 – See Appendix B for additional advanced training options.
- 318 • O-0305: NFA All-Hazards Incident Management Team – This group training course focuses
319 on the importance of developing and operating as a functional U.S. Fire Administration Type
320 3 All-Hazards Incident Management Team.
- 321

C. EOC Training Progression

Personnel who staff an EOC follow the EOC training progression. Each agency or jurisdiction determines how far individuals need to progress based on their role within the EOC and the size and complexity of incidents they are preparing to support. See Figure 4 for details.

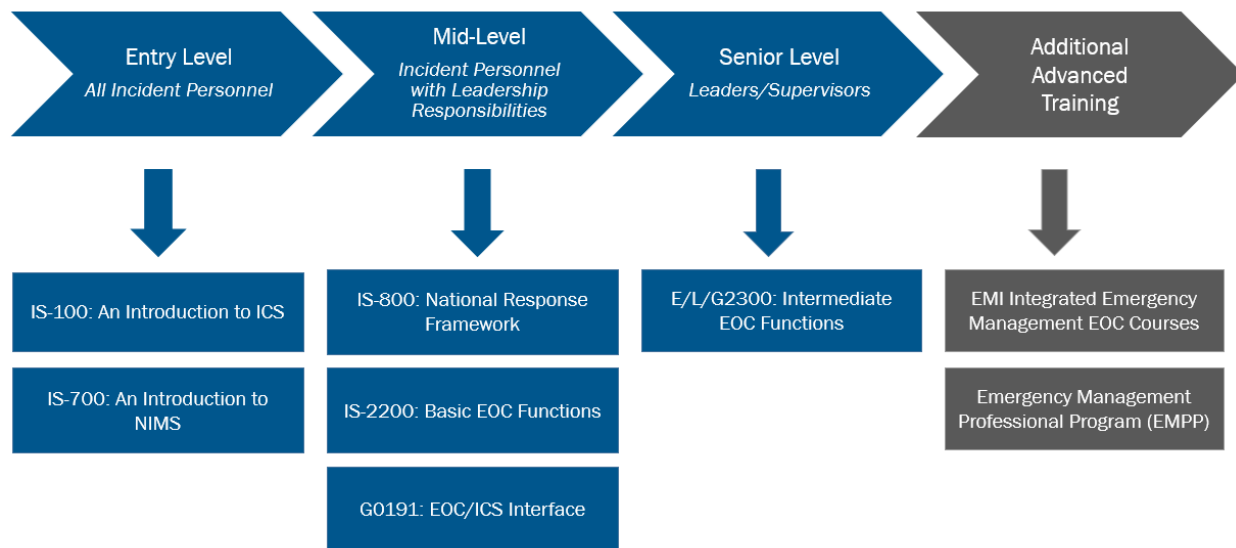


Figure 4: EOC Training Progression

Entry Level EOC Training: All incident personnel working within an EOC should complete the following courses for foundational knowledge of incident response:

- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.

Mid-Level EOC Training: Supervisory personnel working within an EOC should complete the following courses for additional background in incident management systems with leadership responsibilities:

- IS-800, National Response Framework, An Introduction – This course introduces participants to the concepts and principles of the National Response Framework (NRF).
- IS-2200, Basic EOC Functions – This course prepares incident personnel working in an EOC to understand the role and functions of an EOC during incident response and the transition to recovery.
 - FEMA recommends that personnel in Mid-Level EOC category complete IS-2200 instead of IS-200.
- G0191, Emergency Operations Center/Incident Command System Interface – This course reviews ICS and EOC responsibilities and functions.

Senior Level EOC Training: EOC leaders need enhanced knowledge. This course applies higher-level concepts, methods, and tools for larger, more complex incidents:

- E/L/G2300, Intermediate EOC Functions – This course describes the role, design, and function of EOCs and their relationship as components of a multiagency coordination system.

Advanced Training: This training is above and beyond what is necessary for FEMA preparedness grant eligibility. Students participating in these advanced courses will broaden their understanding of emergency management concepts:

- FEMA’s Emergency Management Professional Program (EMPP) – Includes three separate academies: Basic, Advanced, and Executive.
- Emergency Management Institute (EMI) Integrated Emergency Management Course (IEMC) – This is an exercise-based training series for EOC personnel.
- See Appendix B for additional advanced training options.

D. JIS Training Progression: ICS Public Information Officer

Joint Information System (JIS) personnel assigned to work as an ICS Public Information Officer (PIO) follow the JIS-ICS PIO training progression. Each agency or jurisdiction determines how far individuals need to progress based on their role within incident command, and the size and complexity of incidents they are preparing for. See Figure 5 for details.

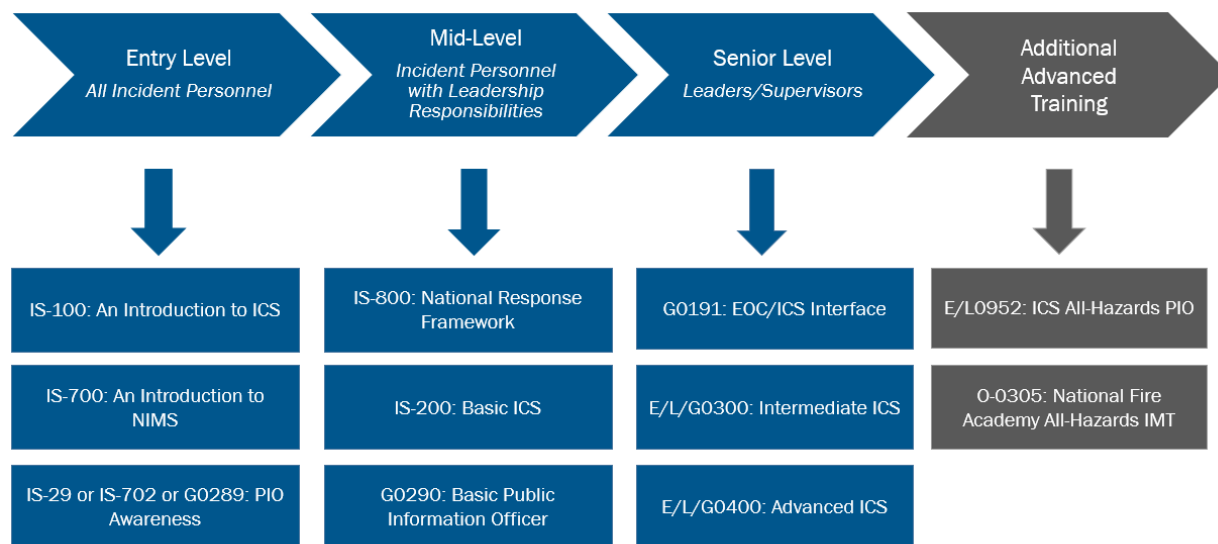


Figure 5: ICS PIO Training Progression

Entry Level JIS-ICS PIO Training: These courses provide baseline training for all incident JIS personnel. Many JIS personnel will not progress beyond these courses. For those who do, these courses provide the foundation upon which higher-level training builds:

- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.
- IS-29/G0289, Public Information Officer Awareness or IS-702, NIMS Public Information Systems – These courses provide introductory information for JIS personnel. Students take one of these courses based on direction from their agency or jurisdiction.

Mid-Level JIS-ICS PIO Training: These courses provide basic training for JIS personnel with leadership responsibilities—not only individuals serving in designated leadership positions, but also personnel preparing for a future supervisory role:

- IS-800, National Response Framework, An Introduction – This course introduces participants to the concepts and principles of the National Response Framework (NRF).

- 383 • IS-200, ICS for Single Resources and Initial Action Incidents – This course enables
384 personnel to operate efficiently within the ICS during an incident or event.
- 385 • G0290, Public Information Officer - Basic – This course prepares participants to function as
386 a PIO.
- 387 **Senior Level JIS-ICS PIO Training:** These courses are for JIS leaders and supervisors, apply
388 higher-level concepts, methods, and tools for larger, more complex incidents:
- 389 • G0191, Emergency Operations Center/Incident Command System Interface – This course
390 reviews ICS and EOC responsibilities and functions.
- 391 • E/L/G0300, Intermediate ICS for Expanding Incidents (ICS-300)– This course provides
392 training and resources for personnel who require advanced knowledge of ICS.
- 393 – FEMA recommends that students take the two-day classroom version of ICS-200 prior to
394 attending ICS-300 to ensure they have the foundational knowledge necessary to be
395 successful in ICS-300.
- 396 • E/L/G0400, Advanced Incident Command System for Command and General Staff -
397 Complex Incidents (ICS-400) – This course provides training in managing large, complex
398 incidents or events.
- 399 – FEMA recommends that students not take ICS-400 immediately following ICS-300.
400 Students should take ICS-400 after a sufficient interval of time has passed, in which the
401 student has gained additional ICS experience.
- 402 **Advanced Training:** This training is above and beyond what is necessary for FEMA
403 preparedness grant eligibility. Students participating in these advanced courses will gain
404 exposure and understanding of broader emergency management concepts:
- 405 • E/L0952, NIMS ICS All-Hazards Public Information Officer – This course focuses on
406 developing a strong set of core PIO skills.
- 407 • O-0305: National Fire Academy (NFA) All-Hazards Incident Management Team – This
408 course focuses on the importance of developing and operating as a functional U.S. Fire
409 Administration Type 3 All-Hazards Incident Management Team.
- 410 • See Appendix B for additional advanced training options for ISC PIO leaders and
411 supervisors.
- 412

E. JIS Training Progression: EOC Public Affairs Personnel

Individuals assigned to work as public affairs personnel⁷ for an EOC, a MAC Group, or a JIS/JIC follow the JIS-EOC training progression. Each agency or jurisdiction determines how far individuals need to progress based on their role and the size and complexity of incidents they are preparing for. See Figure 6 for details.

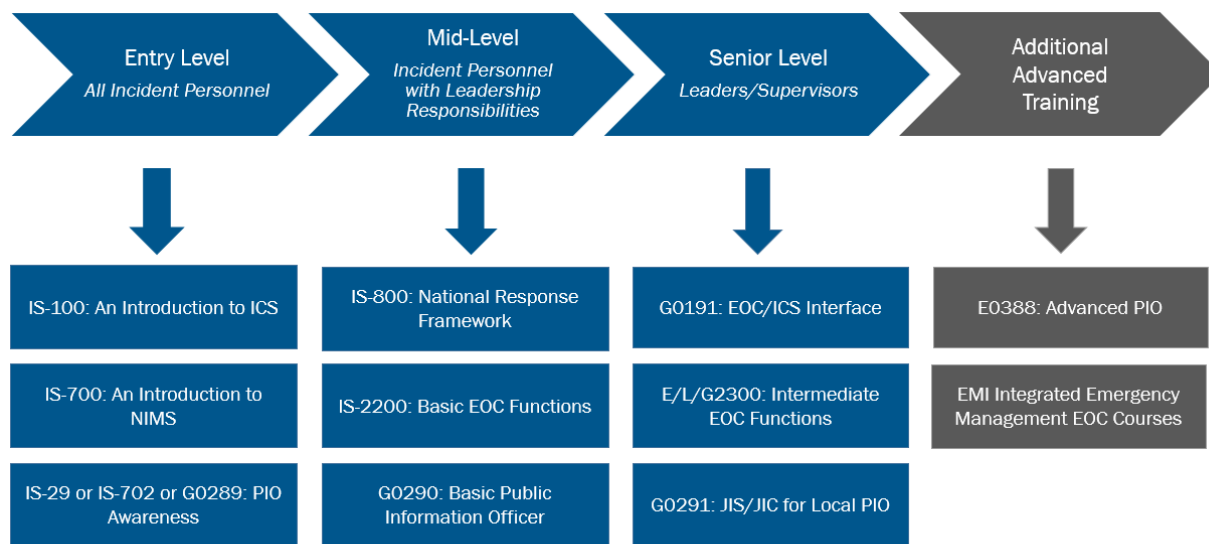


Figure 6: EOC PIO Training Progression

Entry Level JIS-EOC Public Affairs Training: These courses provide baseline training for all incident JIS personnel. Many JIS personnel will not progress beyond these courses. For those who do, these courses provide the foundation upon which higher-level training builds:

- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.
- IS-29/G0289, Public Information Officer Awareness or IS-702, NIMS Public Information Systems – These courses provide introductory information for JIS personnel. Students take one of these courses based on direction from their agency or jurisdiction.

Mid-Level JIS-EOC Public Affairs Training: These courses provide basic training for PIO personnel with leadership responsibilities—not only individuals serving in designated leadership positions, but also personnel preparing for a future supervisory role:

⁷ Public affairs positions in the EOC have a variety of titles, including PIO, External Affairs, Public Affairs, and ESF-15. The *NIMS Training Program* uses “EOC public affairs personnel” to cover all titles for public affairs staff who work primarily in an EOC, JIC, or MAC Group, rather than on-scene.

- 434 • IS-800, National Response Framework, An Introduction – This course introduces participants
435 to the concepts and principles of the National Response Framework (NRF).
- 436 • IS-2200, Basic EOC Functions – This course prepares incident personnel working in an EOC
437 to understand the role and functions of an EOC during incident response and the transition to
438 recovery.
- 439 • G0290, Public Information Officer - Basic – This course prepares participants to function as
440 a PIO.
- 441 **Senior Level JIS-EOC Public Affairs Training:** These courses, which are classified as
442 intermediate-level training for JIS leaders and supervisors, apply higher-level concepts, methods,
443 and tools for larger, more complex incidents:
 - 444 • G0191, Emergency Operations Center/Incident Command System Interface – This course
445 reviews ICS and EOC responsibilities and functions.
 - 446 • E/L/G2300, Intermediate EOC Functions – This course describes the role, design, and
447 function of EOCs and their relationship as components of a multiagency coordination
448 system.
 - 449 • G0291, Joint Information System/Joint Information Center Planning for Tribal, State, and
450 Local PIOs – This course equips the PIO with information and skills necessary to establish
451 and operate a JIS/JIC.
- 452 **Advanced Training:** This training is above and beyond what is necessary for FEMA
453 preparedness grant eligibility. Students participating in these advanced courses will broaden their
454 understanding of emergency management concepts:
 - 455 • E0388, Advanced Public Information Officer – This course focuses on PIO responsibilities in
456 large-scale emergency situations, specifically escalating incidents, and includes incident
457 action planning related to the JIC.
 - 458 • EMI Integrated Emergency Management Course (IEMC) – This is an exercise-based training
459 series for EOC personnel.
 - 460 • See Appendix B for additional advanced training options.

F. MAC Group Training Progression

Multiagency Coordination Group (MAC Group), sometimes called policy groups, typically consist of agency administrators or executives from organizations or their designees.

Executives and senior officials, whether elected or appointed, must have a clear understanding of their roles and responsibilities for successful emergency management and incident response. To that end, it is vital that they receive NIMS training. However, because they have many responsibilities and limited time, their training recommendations are condensed to focus on their strategic-level responsibilities.

Figure 7 details the training progression for individuals in a MAC Group.

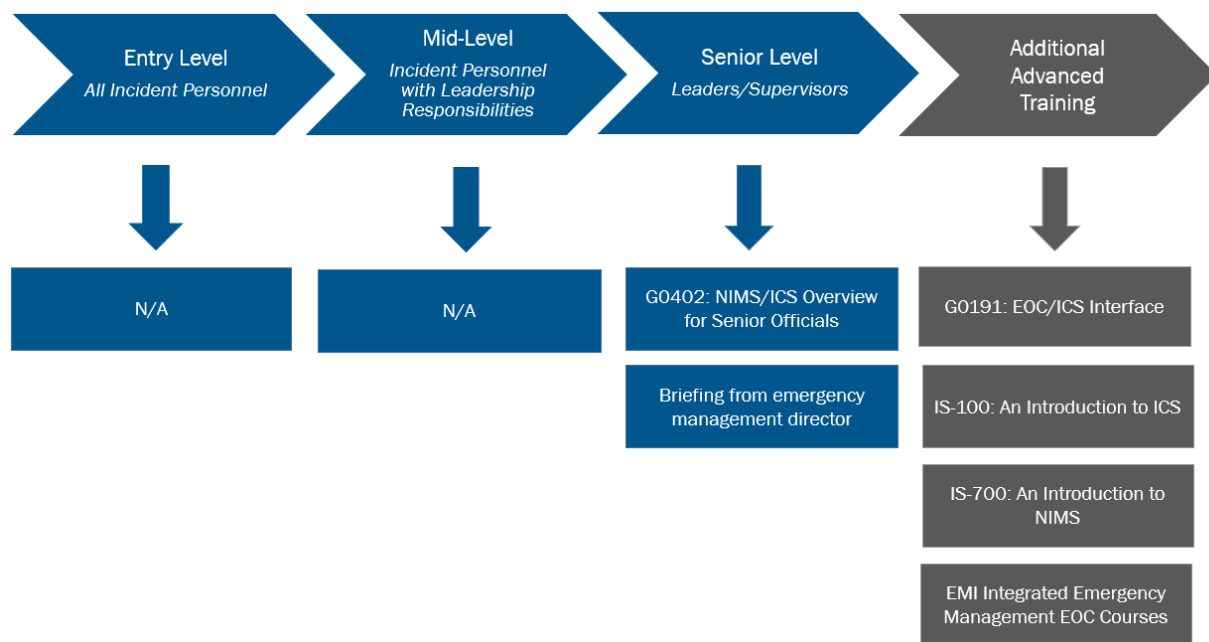


Figure 7: MAC Group Training Progression

MAC Group personnel are by definition senior-level. There is no entry level or mid level for this group.

Senior Level MAC Group Training: One course provides baseline training for senior officials. In addition, MAC Group personnel need a briefing from the emergency management director:

- G0402/ICS-402, NIMS/ICS Overview for Senior Officials – This course provides an orientation to NIMS and ICS for senior officials.
- Briefing from the emergency management director – MAC Group members should meet with their emergency management director to understand the jurisdiction’s threats and hazards, as well as their role in emergency response.

Advanced Training: This training is above and beyond what is necessary for FEMA preparedness grant eligibility. Students participating in these advanced courses will broaden their understanding of emergency management concepts:

- G0191, Emergency Operations Center/Incident Command System Interface – This course reviews ICS and EOC responsibilities and functions.
- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.
- EMI Integrated Emergency Management Course (IEMC) – This is an exercise-based training series for EOC personnel.
- See Appendix B for additional advanced training options.

IV. Organizational Training Program Development

A. Developing an Organizational Training Plan

An organizational training plan identifies training requirements to support the development and maintenance of capabilities for all the organization's personnel. Within FEMA, this plan is a roadmap for building the capabilities necessary to meet the community's identified risks. Organizations are responsible for ensuring that their training plan incorporates NIMS training for all incident personnel. Organizational leaders should also note the following:

- Their personnel might fall under multiple training programs, at local, state, and organizational levels.
- They should contact their AHJ for additional training requirements.
- If they follow the Homeland Security Exercise and Evaluation Program (HSEEP) approach, they could combine the development of their organizational training plan with their HSEEP planning and produce an integrated multiyear Training and Exercise Plan (TEP).

B. Training Recommendations

FEMA sets forth baseline training recommendations in the *NIMS Training Program* and NQS Job Title/Position Qualifications. When developing their training plan, organizations should also consider additional requirements, including:

- Discipline-specific licensure, certification, and accreditation requirements;
- Compliance with grant funding;
- Occupational Safety and Health Administration (OSHA) regulations;
- Other state, local, tribal, territorial, or Federal, regulations, standards, and guidance; and
- Consensus codes and standards from professional associations such as the National Fire Protection Association (NFPA).

C. Defining Organizational Training Priorities

A training plan should reflect the organization's leadership priorities, threats, hazards, and equipment, including Personal Protective Equipment (PPE). Other factors that influence organizational training priorities include organizational structure and legal, cultural, budgetary, political, and geographic factors.

D. Organizational Training Plan Design Considerations

It is important that organizations design their training plan around both NIMS training recommendations and specific organizational requirements. An organizational training plan defines the capabilities that the organization will develop and maintain. The plan should identify specific positions and personnel necessary for providing these defined capabilities.

Some incident positions have defined training needs. Tools like NQS Job Title/Position Qualifications are potential resources for determining recommended training.

Organizational training plans should detail training requirements, how individuals will obtain training, and how the organization will track completions. The tracking process will also help the organization assess risk associated with untrained incident personnel.

The training plan should define how personnel will maintain their skills to stay current with core concepts and emerging practices in the field. This may include periodic retraining or continuing training and education.

The training plan should follow a multiyear approach. Resource constraints will likely make it difficult to achieve all capability targets simultaneously. An effective organizational training plan would support and complement the organization's multiyear TEP. As outlined in HSEEP doctrine, exercises provide opportunities to assess and validate these capabilities and identify areas that need improvement.

The training plan should coordinate with plans from all stakeholder organizations associated with incident personnel.

The organization's training plan should focus on defining training priorities, necessary capabilities, and position training recommendations. Subordinate organizations (such as a department within a local government or an office within an agency) can then carry out tasks such as identifying individual training needs, prioritizing training activities, and scheduling personnel for courses. Jurisdictions employing this approach should still develop a centralized method for managing their NIMS training plan, including monitoring supporting activities and outcomes.

Not All Training Requires Formal Classroom Instruction

Formal education/training is not always the best way to obtain and maintain competencies and behaviors. On the job training and hands-on practical experience can enhance, and sometimes replace, formal classroom instruction. Organizations should consider not only what training is necessary, but also what method will best meet the training need.

Components of a Training Plan

An organization's training plan may contain a variety of components. Regardless of the model it follows, a training plan should inform the end user and stakeholders of:

- Audience for the training program;
- Training requirements by incident position;

- 560 • Any statutes or policies that drive training requirements;
- 561 • Training priorities and how the organization sets or maintains them;
- 562 • How the organization tracks training completion;
- 563 • How the organization tracks personnel position assignments; and
- 564 • Timelines for refresher trainings and how new employees receive training.

565

566 Additional topics that organizations could add to their training plans include:

- 567 • Primary threats and hazards for the community;
- 568 • Necessary capabilities;
- 569 • Identified capability gaps⁸;
- 570 • Organizational training priorities;
- 571 • Timeline for the plan and cycle to revise the plan;
- 572 • Course schedules and training providers;
- 573 • Methods and requirements for requesting, scheduling, and hosting training;
- 574 • Resource requirements, including people, money, and time;
- 575 • Constraints that impact the plan;
- 576 • Linkage of the organization's training plan to the multiyear TEP; and
- 577 • Method of assessing the training plan's execution and achievements⁹ (for example, after-
- 578 action reports or lessons learned from exercises and incident response).

579 Organizations can obtain additional assistance on developing a training plan from their local or
580 state emergency management agency or through FEMA's regional offices.¹⁰

⁸ A gap is a required capability that the jurisdiction does not have. Organizations can address gaps through internal development (providing training for incident personnel), or by coordinating for external sourcing. Capability gaps are a likely jurisdictional training priority.

⁹ A continuous improvement program designed to show training strengths and weaknesses can help jurisdictions and organizations prioritize training gaps, improve the quality of training delivery, and provide feedback to FEMA for NIMS training improvements.

¹⁰ The Center for Domestic Preparedness (CDP) maintains a list of state, territory, and tribal training coordinators at <https://cdp.dhs.gov/contact/saa>. To see FEMA's Regional NIMS Coordinators, visit <https://www.fema.gov/fema-regional-nims-contacts>

E. Instructor Qualifications

General ICS Instructor Guidelines

FEMA is responsible for maintaining national guidelines for incident management training at all jurisdictional levels, including guidelines for ICS instructors.

FEMA recommends that all ICS core instructors complete E/L0449, Incident Command System Curricula Train-the-Trainer (TTT) or a similar course in preparation to deliver the curriculum. EMI requires that all ICS all-hazards position-specific instructors complete the TTT for the course they are slated to teach.

For additional course information, see the National Preparedness Course Catalog.¹¹

Instructor Training¹²

AHJs have final say in determining their instructors' qualifications and certifications. FEMA recommends that instructors hold certification from a recognized program of instruction or hold a recognized qualification in techniques of instruction and adult education methodologies. Some instructor qualifications and courses include:

- NFA educational methodology course;
- National Wildfire Coordinating Group (NWCG) Facilitative Instructor Course (M-410);
- Center for Domestic Preparedness (CDP) Instructor Training Course;
- State-certified Level II (or higher) fire, rescue, or EMS instructor course (for example, NFPA 1041 Level II);
- FEMA EMI E/L0141, Instructional Presentation and Evaluation Skills or the state-delivered G265, Basic Instructional Skills Course;
- U.S. Army Small Group Instructor Training Course (SGITC);
- Army Basic Instructor Course (ABIC), formerly called the Total Army Instructor Training Course (TAITC);
- State teaching certificate; and
- Advanced degree in education, educational psychology, technical education, or a related program.

¹¹ National Preparedness Course Catalog: <https://training.fema.gov/>

¹² NIMS ICS Instructor Qualifications, to include general instructor training, instructor levels, operational and training experience, and course specific qualifications are found here: https://training.fema.gov/nims/docs/nims_ics_instructor_qualifications.pdf. Instructor requirements for FEMA Contracted Instructors are found here: <https://training.fema.gov/instructors/csr.aspx>

608

609 Operational and Training Experience

610 Instructors should be experienced incident managers with expertise in the subject matter they
611 teach. AHJs set organizational requirements for incident experience. For example, an AHJ could
612 require that all instructors have experience within the past five years in real-world incidents or in
613 exercises lasting at least one operational period that involved an Incident Action Plan (IAP).

614 F. NIMS Training Course Equivalency

615 FEMA's NIMS course curriculum provides a baseline standard to ensure consistency in training.
616 Many of these FEMA-delivered courses have prerequisites, which are outlined in the National
617 Preparedness Course Catalog.¹³

618 AHJs hosting non-FEMA NIMS courses are responsible for issuing course completion
619 certificates. FEMA does not evaluate training from other sources to determine equivalency or
620 similarity to standard NIMS training. AHJs should determine whether these trainings meet NIMS
621 curriculum standards; an AHJ may accept or reject a course as equivalent to a FEMA course.
622 Factors an AHJ should consider in determining whether a course or training event meets a
623 training requirement include:

- 624 • Do the training requirements align with the appropriate PTB?
- 625 • Do the course objectives match?
- 626 • Is the time allocated on objectives similar to that of the FEMA course?
- 627 • Are the instructor qualifications similar to what is outlined in the *NIMS Training Program*?
- 628 • Is there a valid post-course assessment to determine whether desired student outcomes were
629 achieved?

630 FEMA encourages stakeholders to share training resources for NIMS implementation across the
631 community.

632 Training developers providing courses to meet NIMS training recommendations should ensure
633 that curriculum and delivery meet or exceed the NIMS curriculum's baseline standard.

634 G. Refresher Training Recommendations

635 Refresher training is important since skills, abilities, and knowledge lapse when individuals do
636 not apply them directly and frequently. FEMA recommends that incident personnel refresh
637 NIMS training every three years. However, because resources may be limited, the refresher
638 training schedule is up to the organization.

¹³ National Preparedness Course Catalog: <https://www.firstrespondertraining.gov/frt/npccatalog>

Appendix A. Resources

Doctrine and Guidance

- **National Incident Management System (NIMS):** NIMS defines the national terminology for qualifying, certifying, and credentialing incident personnel. It also defines the operational systems that guide the *NIMS Training Program* Focus Areas. At the NIMS webpage, users can find links to NIMS documents and information on training, implementation, updates, and the FEMA Regional NIMS Coordinators. <https://www.fema.gov/national-incident-management-system>
- **NIMS Guideline for the National Qualification System (NQS):** This guide describes the components of a qualification and certification system, defines a process for certifying the qualifications of incident personnel, describes how to establish and implement a peer review process, and introduces the process of credentialing personnel. <https://www.fema.gov/national-qualification-system>
- **Homeland Security Exercise and Evaluation Program (HSEEP):** This program provides a set of guiding principles for exercise programs, as well as a common approach to exercise program management, design, development, conduct, evaluation, and improvement planning. <https://www.fema.gov/hseep>
- **ICS Resource Center:** EMI's ICS Resource Center provides information and links to an extensive array of ICS training materials, job aids, position checklists, and forms. <https://training.fema.gov/emiweb/is/icsresource/index.htm>

Training Consortium Resources

FEMA supports many national-level NIMS training providers, including the following:

- **Emergency Management Institute (EMI):** EMI supports the Department of Homeland Security and FEMA's goals by improving the competencies of U.S. emergency management officials at all levels of government in preparing for, protecting against, responding to, recovering from, and mitigating the potential effects of all types of disasters and emergencies. <https://training.fema.gov/emi.aspx>
- **Center for Domestic Preparedness (CDP):** The CDP develops and delivers training for emergency response providers from local, state, tribal, and territorial governments. The CDP offers more than 50 training courses at its resident campus in Anniston, Alabama. Training at the CDP campus is federally funded at no cost to state, local, tribal, territorial, and Federal emergency response professionals from multiple emergency disciplines. In addition to on-campus training, the CDP provides critical, advanced hands-on training in local jurisdictions across the country. <https://cdp.dhs.gov>
- **National Fire Academy (NFA):** The NFA works to enhance the ability of fire and emergency services and allied professionals to deal more effectively with fire and related

emergencies. The NFA delivers free training courses and programs at its campus in Emmitsburg, Maryland, online, and throughout the nation.

<https://www.usfa.fema.gov/training/nfa>

- **National Domestic Preparedness Consortium (NDPC):** The NDPC is a Homeland Security/FEMA training partner providing quality training to emergency responders throughout the United States and its territories under the Homeland Security National Training Program (HSNTP) cooperative agreement. <https://www.ndpc.us>

In addition to these Federal training centers, state, local, tribal, and territorial providers deliver many FEMA NIMS courses under the oversight of State Training Officers. A multitude of vendors also provide NIMS-related training. State Training Officers are another resource for learning about upcoming training opportunities.

Training Plan Development Resources

An organization's training plan development team should derive training requirements from the capabilities that the AHJ determines are necessary to prepare for identified threats and hazards. In addition to the *NIMS Training Program*, several tools can serve as resources:

- **FEMA's National Training and Education Division (NTED) Responder Training Development Center (RTDC).** The RTDC includes the processes, resources, and forms necessary to develop a course. NTED's course development and review process includes five phases: Analyze, Design, Develop, Implement, and Evaluate (ADDIE). These phases align with the ADDIE instructional systems design model. <https://www.firstrespondertraining.gov/frt/>
- **FEMA Training Catalog.** More than 700 courses covering many topics related to the 32 core capabilities are included in a searchable website. <https://www.firstrespondertraining.gov/frt/npcc>
- **Homeland Security Exercise and Evaluation Program (HSEEP):** This program provides a set of guiding principles for exercise programs, as well as a common approach to exercise program management, design, development, conduct, evaluation, and improvement planning. Guidance on developing a multiyear TEP is included. <https://www.fema.gov/hseep>
- **THIRA and SPR:** Threat and Hazard Identification and Risk Assessment (THIRA) and Stakeholder Preparedness Review (SPR) are FEMA-developed methods that AHJs can use to define the threats and hazards the community or organization anticipates and the capabilities it must have. THIRA and SPR are interdependent processes that jurisdictions use to evaluate their preparedness. See example on page 29. <https://www.fema.gov/threat-and-hazard-identification-and-risk-assessment>
- **Resource Typing Library Tool (RTLTL):** RTLTL is an online catalog of NIMS resource typing definitions and Job Titles/Position Qualifications documents. RTLTL provides common resource definitions classified by capability, category, kind, and type. A jurisdiction can use RTLTL to identify required capabilities using common, defined resources. For personnel, the Job Titles/Position Qualifications can help identify potential training needs. <https://www.fema.gov/resource-management-mutual-aid>

- **NIMS Guideline for the Credentialing of Personnel:** This guide describes the national credentialing standards and provides written guidance on how all levels of government can use those standards to facilitate multijurisdictional coordinated responses.
http://www.fema.gov/pdf/emergency/nims/nims_cred_guidelines_report.pdf
- **NIMS ICS All-Hazards Position-Specific Training Program Website:** Maintained by EMI, the site provides training information for personnel responsible for managing incidents. This training enables participants to perform the responsibilities of specific ICS positions.
<https://training.fema.gov/allhazards/>
- **National Wildfire Coordinating Group (NWCG) NIMS Wildland Fire Qualification System Guide, PMS 310-1:** This comprehensive guide describes the minimum requirements for training, experience, physical fitness, and currency standards for personnel in wildland fire positions. It also documents the system that NWCG member organizations use to qualify personnel for these positions. <https://www.nwcg.gov/publications/310-1>
- **National Qualification System (NQS):** Many RTLTL job titles correlate to an NQS ICS PTB or EOC Skillset. These include specific baseline NIMS training for each position.
<https://www.fema.gov/national-qualification-system>

Example of How an Organization Can Apply These Tools to Develop a Training Plan

A jurisdiction conducts its THIRA and identifies a potential for an earthquake. Using SPR, the AHJ determines it has a capability gap in incident management. To address this gap, the AHJ decides to develop a Type 3 Incident Management Team (IMT) within the jurisdiction. The positions necessary for a Type 3 IMT are listed on RTLTL. NQS PTBs for each position contain the baseline training required. The training required to develop the Type 3 IMT becomes part of the organizational training plan.

By using THIRA to identify risk, SPR to identify required capabilities, and common RTLTL resource types and NQS PTBs, an organization can determine the baseline training required and the number of personnel to receive training.

Appendix B. Additional Advanced Training

This appendix lists courses not included in the NIMS Core Curriculum that incident personnel can take to pursue advanced position qualifications.

Additional Advanced Training for ICS

All-Hazards Position Specific Courses: These 18 courses provide training in the capabilities, behaviors, and tasks required to effectively perform in a specific leadership position on a Type 3 All-Hazards IMT. These courses are designed to support the completion of key position tasks for an NQS PTB:

- E/L0950 NIMS ICS All-Hazards Incident Commander Course
- E/L0952 NIMS ICS All-Hazards Public Information Officer Course
- E/L0954 NIMS ICS All-Hazards Safety Officer Course
- E/L0956 NIMS ICS All-Hazards Liaison Officer Course
- E/L0958 NIMS ICS All-Hazards Operations Section Chief Course
- E/L0960 NIMS ICS All-Hazards Division/Group Supervisor Course
- E/L0962 NIMS ICS All-Hazards Planning Section Chief Course
- E/L0964 NIMS ICS All-Hazards Situation Unit Leader Course
- E/L0965 NIMS ICS All-Hazards Resource Unit Leader Course
- E/L0967 NIMS ICS All-Hazards Logistics Section Chief Course
- E/L0969 NIMS ICS All-Hazards Communications Unit Leader Course
- E/L0970 NIMS ICS All-Hazards Supply Unit Leader Course
- E/L0971 NIMS ICS All-Hazards Facilities Unit Leader Course
- E/L0973 NIMS ICS All-Hazards Finance/Administration Section Chief Course
- E/L0975 NIMS ICS All-Hazards Finance/Administration Unit Leader Course
- E/L0984 NIMS ICS All-Hazards Task Force/Strike Team Leader Course
- E/L0986 NIMS ICS All-Hazards Air Support Group Supervisor Course
- E/L0987 NIMS ICS All-Hazards Introduction to Air Operations Course

Group Training for ICS Leaders and Supervisors: In addition to individual training, IMT training is available through the NFA. The Type 3 All-Hazards Incident Management Team course (O-0305) enables IMT members to work together in an exercise-based group training. This course is designed to help individual responders perform effectively as IMT team members.

Additional Advanced NIMS Training for EOC Personnel

FEMA’s Emergency Management Professional Program (EMPP): The EMPP provides a structured framework for acquiring the knowledge, skills, and abilities to enter and progress through the emergency management field and meet the challenges of a complex, dynamic environment. The EMPP curriculum is designed to provide a lifetime of learning for a career in emergency management. It includes three academies: Basic, Advanced, and Executive.

Group Training for EOC Leaders and Supervisors: In addition to individual training, EOC team training is available through EMI’s Integrated Emergency Management Course (IEMC). This exercise-based training allows EOC personnel to practice simulated crisis situations within a structured learning environment. The organization selects the hazards and core capabilities it wishes to simulate.

Additional Advanced NIMS Training for ICS PIOs

Advanced Training for ICS PIO Leaders and Supervisors: These PIO-specific courses deal with ICS organizational structures for large, complex incidents and the position-specific knowledge and skills necessary for members of Type 3 All-Hazards IMTs. These advanced courses are for JIS leaders in organizations that have identified a need for additional, advanced PIO training:

- E0388, Advanced Public Information Officer – This course focuses on PIO responsibilities in large-scale emergency situations, especially escalating incidents, and includes incident action planning related to the JIC.
- E0389, Master Public Information Officer Part 1 – This course demonstrates how to use networking to influence programs, applies strategic and executive concepts to a public information study case, and promotes public information training and exercises in the organization by developing a specific TEP.
- E0390, Master Public Information Officer Part 2 – This course discusses organizational analysis of a JIC functional exercise and discusses techniques for analyzing interpersonal relationships within a JIC.
- E0394, Master Public Information Officer Part 3 – This course reviews multiple JIC functional exercise reports, discusses how strategic PIO leaders coordinate actions of stakeholders to achieve a common purpose, and asks students to develop, design, and implement a research project.
- E/L0952, NIMS ICS All-Hazards Public Information Officer – This course focuses on developing a strong set of core PIO skills.

Group Training for ICS PIO Leaders and Supervisors: In addition to individual training, EOC team training is available through EMI's IEMC. This training provides opportunities for PIOs to work with their EOC team on scenario-based activities.

Additional Advanced NIMS Training for EOC Public Affairs Personnel

Advanced Training for EOC Public Affairs Leaders and Supervisors: One ICS course, one position-specific course, and a series of public affairs-specific courses comprise the advanced-level training for JIS leaders and supervisors working in the EOC. These courses cover ICS organizational structures for large, complex incidents and the position-specific knowledge and skills necessary for members of Type 3 All-Hazards IMTs:

- G0291, Joint Information System/Joint Information Center Planning for Tribal, State, and Local PIOs – This course is a prerequisite for ICS PIOs that will take advanced PIO courses listed below.
- E0389, Master Public Information Officer Part 1 – This course demonstrates how to use networking to influence programs, applies strategic and executive concepts to a public information study case, and promotes public information training and exercises in the organization by developing a specific TEP.
- E0390, Master Public Information Officer Part 2 – This course discusses organizational analysis of a JIC functional exercise and discusses techniques for analyzing interpersonal relationships within a JIC.
- E0394, Master Public Information Officer Part 3 – This course reviews multiple JIC functional exercise reports, discusses how strategic PIO leaders coordinate actions of stakeholders to achieve a common purpose, and asks students to develop, design, and implement a research project.

Group Training for JIS Leaders and Supervisors: In addition to individual training, IMT training is available through the NFA. The O-0305 course provides opportunities for IMT members to work together in an exercise-based group training.

Additional Advanced NIMS Training for MAC Groups

Advanced Training for Senior Officials: Additional training is available for senior officials or MAC Group/Policy Group members who wish to pursue additional training based on jurisdictional risk or specific interest:

- IS-100, Introduction to the Incident Command System, ICS 100 – This course introduces ICS and provides the foundation for higher-level ICS training.
- IS-700, An Introduction to the National Incident Management System – This course introduces NIMS concepts and principles.
- IS-800, National Response Framework, An Introduction – This course introduces participants to the concepts and principles of the National Response Framework (NRF).

- 843 • G0191, Emergency Operations Center/Incident Command System Interface – This course
844 reviews ICS and EOC responsibilities and functions.
- 845 • IS-100, An Introduction to ICS – This course introduces ICS and provides the foundation for
846 higher-level ICS training.
- 847 • IS-200, ICS for Single Resources and Initial Action Incidents – This course enables
848 personnel to operate efficiently within the ICS during an incident or event or IS-2200, Basic
849 EOC Functions – This course prepares incident personnel working in an EOC to understand
850 the role and functions of an EOC during incident response and the transition to recovery.
- 851 • G0191, Emergency Operations Center/Incident Command System Interface – This course
852 reviews ICS and EOC responsibilities and functions.

853 Tribal Curriculum

854 The EMI Tribal Curriculum is a series of courses designed in collaboration with tribal people, for
855 tribal governments, to meet the unique emergency management needs of these sovereign nations.
856 These courses consider issues including tribal culture, tradition, sovereignty, and governance.
857 These courses are in addition to the Focus Area training progressions. There are currently five
858 courses in the EMI Tribal Curriculum:

- 859 • E/L0580, Emergency Management Framework for Tribal Governments – This course
860 provides tribal incident responders with a basic understanding of emergency management
861 principles and of their role in leading their tribes in developing and implementing emergency
862 management systems.
- 863 • E/L0581, Emergency Operations for Tribal Governments – This course focuses on
864 developing standard operating procedures, testing operational readiness, and promoting the
865 integration of emergency operations across functional agency lines.
- 866 • E/L0582, Mitigation for Tribal Governments – This course provides information on reducing
867 potential losses from natural or other hazards using mitigation opportunities and techniques.
- 868 • L0583, Emergency Management Overview for Tribal Leaders – This course provides elected
869 and appointed tribal offices with the knowledge and skills necessary to prepare their
870 communities to respond to and recover from incidents.
- 871 • L0552, Continuity of Operations (COOP) for Tribal Governments – This course covers the
872 development and implementation of a COOP program. Topics include the legal basis for
873 continuity, continuity planning, determining essential functions, vital records management,
874 and pandemic influenza implications for continuity operations.

875 Visit <https://training.fema.gov/tribal/> for additional information.

Appendix C. Summary of Training Recommendations

The matrices below outline recommended levels of training for incident personnel by Focus Area. Each AHJ determines required courses based on its needs.

ICS Focus Area

ICS personnel may also take EOC courses based on jurisdictional plans, risk, or specific interest.

Courses → Incident Positions ↓	IS-100	IS-700	IS-800	IS-200	G 0191	G 0300	G 0400	Position-Specific PTB Training
All incident personnel supporting ICS (Entry Level)	X	X						
Incident personnel with leadership responsibilities in an incident command (Mid-Level)	X	X	X	X				
ICS leaders/supervisors preparing for Type 5 or Type 4 incidents (Mid-Level)	X	X	X	X				
ICS leaders/supervisors preparing for Type 3 incidents (senior level)	X	X	X	X	X	X		
ICS leaders/supervisors preparing for Type 2 or Type 1 incidents (senior level)	X	X	X	X	X	X	X	
IMT unit, strike team, resource team, or task force leaders preparing for Type 3 or higher incidents	X	X	X	X	X	X		X
IMT command, section, branch, division, or group leaders preparing for Type 3 or higher incidents	X	X	X	X	X	X	X	X

882 EOC Focus Area

883 EOC personnel may also take ICS courses based on jurisdictional risk or specific interest.

Courses → Incident Positions ↓	IS-100	IS-700	IS-800	IS-2200	G 0191	G 2300	Emergency Management Professional Program (EMPP): Advanced and Executive
All incident personnel supporting EOCs (entry level)	X	X					
Incident personnel with leadership responsibilities in an EOC (Mid-Level)	X	X	X	X	X		
Designated EOC leaders/supervisors (senior level)	X	X	X	X	X	X	
Jurisdictional emergency managers, EOC directors, senior EOC staff	X	X	X	X	X	X	X

884 JIS Focus Area for ICS

885 Advanced and master PIO courses are available for ICS PIOs and other JIS leaders seeking additional, advanced PIO training.

Courses → Incident Positions ↓	IS-100	IS-700	IS-29, G0289, or IS-702	IS-800	IS-200	G 0290	G 0191	G 0300	G 0400	Position-Specific PTB Training, E/L0952
All incident personnel supporting JIS/JIC/public information (entry level)	X	X	X							
ICS PIOs and JIS/JIC leaders preparing for Type 5 or Type 4 incidents (Mid-Level)	X	X	X	X	X	X				
ICS PIOs and JIS/JIC leaders preparing for Type 3 or higher incidents (Senior Level)	X	X	X	X	X	X	X	X	X	
IMT PIOs preparing for Type 3 or higher incidents	X	X	X	X	X	X	X	X	X	X

886 JIS Focus Area for EOC

887 Advanced and master JIS courses are available for JIS leaders seeking additional, advanced PIO training.

Courses → Incident Positions ↓	IS-100	IS-700	IS-29 or G0289	IS-800	IS-2200	G 0290	G 0191	G 2300	G 0291	Advanced and Master PIO Training Courses
All incident personnel supporting JIS/JIC/public information (entry level)	X	X	X							
EOC PIO and JIS/JIC leaders preparing for Type 5 or Type 4 incidents (Mid-Level)	X	X	X	X	X	X				
EOC PIO and JIS/JIC leaders preparing for Type 3 or higher incidents (Senior Level)	X	X	X	X	X	X	X	X	X	
EOC public affairs personnel and other JIS leaders in jurisdictions needing additional, advanced PIO training	X	X	X	X	X	X	X	X	X	X

888 MAC Group Focus Area

889 Advanced and courses are available for MAC Group leaders seeking additional, advanced training.

Courses → Incident Positions ↓	G 0402	IS-100	IS-700	IS-800	IS-200 or IS-2200	G 0191
AHJ senior officials and MAC Group/Policy Group members	X					
AHJ senior officials and MAC Group/Policy Group members in jurisdictions needing additional training based on jurisdictional risk or specific interest	X	X	X	X	X	X

890

891 Appendix D. Glossary

892 **Authority Having Jurisdiction (AHJ):** An entity that can create and administer processes to
893 qualify, certify, and credential personnel for incident-related positions. AHJs include state, tribal,
894 territorial, and Federal government departments and agencies, training commissions, NGOs,
895 companies, and local organizations such as police, fire, public health, and public works
896 departments.

897 **Certification:** The process of authoritatively attesting that individuals meet qualifications
898 established as necessary for key incident management functions and that they are, therefore,
899 qualified for specific positions.

900 **Competency:** An element of a PTB that describes an observable, measurable pattern of
901 knowledge, skills, abilities, or other characteristics necessary to perform a behavior/activity and
902 its associated tasks. A competency specifies what skill set a person must have to complete a task
903 successfully.

904 **Criteria:** A category within the Job Titles/Position Qualifications that lists the minimum
905 conditions/standards a trainee must meet for qualification.

906 **Credentialing:** The process of providing documentation that identifies personnel and
907 authenticates/verifies their qualifications for a particular position.

908 **Emergency Operations Center (EOC):** A facility, temporary or permanent, that a jurisdiction
909 or organization establishes from which to provide centralized and coordinated multiagency
910 support for on-scene incident management.

911 **Equivalency:** Alternate education, training, or experience that meets the requirements for
912 specific position qualification criteria as the AHJ determines.

913 **Incident/event complexity:** The level of difficulty, severity, or overall resistance incident
914 management personnel face while trying to manage an incident or event to a successful
915 conclusion, or while managing one type of incident or event compared to another type.

916 **National Qualification System (NQS):** A set of interoperable qualifications, credentials, and
917 associated processes for the nation's disaster workforce applied across all levels of government
918 and throughout the whole community.

919 **Position qualifications:** The minimum criteria for individuals to be eligible to fill a specific
920 position.

921 **Position Task Book (PTB):** A document that describes the minimum competencies, behaviors,
922 and tasks necessary to qualify or recertify for a NIMS position. The PTB documents a trainee's
923 performance of specified tasks.

924 **Recertification:** A process in which the AHJ determines what training, tasks, or experience an
925 individual must perform or possess in order to requalify for a specific NIMS or AHJ endorsed
926 position.

927 **Qualifying incident/event:** An incident or event that the AHJ determines meets the complexity,
928 time duration, and relevancy criteria for a position, representing sufficient opportunity for an
929 individual to exercise the roles and responsibilities of the position he or she is preparing to fill.

930 **Type:** A measurement assigned to a resource or an incident, based on the minimum capabilities
931 necessary to perform the response function. The capability level is based on size, power, capacity
932 (for equipment), and experience/qualifications (for example, for strike teams). Type 1 requires
933 greater capabilities than Types 2, 3, 4, and so on.

DRAFT

Appendix E. List of Abbreviations

ABIC	Army Basic Instructor Course
ADDIE	Analyze, Design, Develop, Implement, and Evaluate
AHJ	Authority Having Jurisdiction
CDP	Center for Domestic Preparedness
CO	Certifying Official
COOP	Continuity of Operations
DHS	Department of Homeland Security
EMI	Emergency Management Institute
EMPP	Emergency Management Professional Program
EMS	Emergency Medical Services
EOC	Emergency Operations Center
ESF	Emergency Support Function
FEMA	Federal Emergency Management Agency
HSEEP	Homeland Security Exercise and Evaluation Program
HSNTP	Homeland Security National Training Program
HSPD	Homeland Security Presidential Directive
IAP	Incident Action Plan
IC	Incident Commander
ICS	Incident Command System
IEMC	Integrated Emergency Management Course
IMT	Incident Management Team
IQS	Incident Qualification System
JIC	Joint Information Center
JIS	Joint Information System
MAC	Multiagency Coordination

NDPC	National Domestic Preparedness Consortium
NFA	National Fire Academy
NFPA	National Fire Protection Association
NGO	Nongovernmental Organization
NIMS	National Incident Management System
NOFO	Notices of Funding Opportunity
NQS	National Qualification System
NRF	National Response Framework
NTED	National Training and Education Division
NTES	National Training and Education System
NWCG	National Wildfire Coordinating Group
OSHA	Occupational Safety and Health Administration
PIO	Public Information Officer
PPE	Personal Protective Equipment
PSC	Planning Section Chief
PTB	Position Task Book
QRB	Qualification Review Board
RTDC	Responder Training Development Center
RTLT	Resource Typing Library Tool
SPR	Stakeholder Preparedness Review
TEP	Training and Exercise Plan
THIRA	Threat and Hazard Identification Risk Assessment
TTT	Train-the-Trainer